

IN THE UNITED STATES DISTRICT COURT  
FOR THE NORTHERN DISTRICT OF CALIFORNIA

CRELENCIO CHAVEZ and JOSE	)	Case No. C-09-04812 SC
ZALDIVAR, as individuals and on	)	
behalf of all others similarly	)	ORDER DENYING PLAINTIFF'S
situated,	)	MOTION FOR CONDITIONAL
	)	CLASS CERTIFICATION AND
Plaintiffs,	)	FACILITATED NOTICE PURSUANT
	)	<u>TO 29 U.S.C. § 216(b)</u>
v.	)	
	)	
LUMBER LIQUIDATORS, INC., a	)	
Delaware corporation; and DOES 1	)	
through 20, inclusive,	)	
	)	
Defendants.	)	

**I. INTRODUCTION**

Before the Court is a Motion by Plaintiff Jose Zaldivar ("Zaldivar" or "Plaintiff") for Conditional Class Certification and Facilitated Notice Pursuant to 29 U.S.C. § 216(b). ECF No. 36 ("Mot."). The Motion seeks conditional certification of a class of current and former employees of Lumber Liquidators, Inc. ("Lumber Liquidators" or "Defendant") under section 16(b) of the Fair Labor Standards Act ("FLSA"), 29 U.S.C. § 201 et seq. The Motion also seeks tolling of the statute of limitations, approval of the proposed form of notice to potential class members, and an order instructing Defendant to provide names and addresses of all potential class members. See id. Defendant opposed the Motion.

ECF No. 38 ("Opp'n"). Plaintiff did not file a reply.

Having considered all of the parties' submissions, the Court DENIES Plaintiff's motion.

## II. BACKGROUND

Lumber Liquidators is a retailer that sells pre-finished and unfinished hardwood flooring for residential and commercial customers. It operates stores throughout the United States, including in California. Joint Case Management Conference Statement ("JCMCS") at 1. ECF No. 26. Zaldivar worked as an Assistant Manager for Lumber Liquidators from July 2007 to June 2010. Zaldivar Decl. at 1.<sup>1</sup> He was classified as a non-exempt employee under the FLSA and alleges that he often worked more than forty hours per week but was not paid the proper rate of overtime. Id.

Zaldivar and Plaintiff Crelencio Chavez ("Chavez") originally filed this action, as individuals and "on behalf of all others similarly situated," in Alameda County Superior Court on September 3, 2009.<sup>2</sup> Meckley Decl. ¶ 2; Ex. 1 ("Compl.").<sup>3</sup> They allege violations of the FLSA and various California labor laws. See Compl. Defendant removed the action to this Court on October 9, 2009. Meckley Decl. ¶ 2. The parties have since conducted

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<sup>1</sup> Zaldivar submitted a declaration in support of the Motion. ECF No. 34.

<sup>2</sup> Chavez's FLSA claims differ from those of Zaldivar and are irrelevant to the instant motion. He alleges that he was misclassified as an exempt employee. He would not be a member of the class that Zaldivar seeks to certify in the instant motion.

<sup>3</sup> Eric Meckley, attorney for Defendant, filed a declaration in support of Defendant's Opposition. ECF No. 39.

1 significant discovery. Defendant has deposed Chavez and Zaldivar,  
2 and Plaintiff has deposed Defendant's corporate designee, Robert M.  
3 Morrison ("Morrison"). Opp'n at 4. Both sides have produced  
4 documents as well. Id.

5 Zaldivar alleges that Defendant deprived him and other non-  
6 exempt employees of overtime by miscalculating the overtime pay  
7 they were owed. Mot. at 3. The FLSA provides that a non-exempt  
8 employee who works in excess of forty hours in one week shall be  
9 paid "not less than one and one-half times the regular rate of pay  
10 at which he is employed." 29 U.S.C. § 207(a)(1). Zaldivar alleges  
11 that Lumber Liquidators failed to include bonuses and commissions  
12 earned by non-exempt employees when calculating each employee's  
13 "regular rate of pay," which allegedly resulted in the employees  
14 receiving a lower rate of overtime pay than that required by the  
15 FLSA. Mot. at 11.

16 In the instant motion, Plaintiff asks the Court to  
17 conditionally certify, pursuant to section 16(b) of the FLSA, a  
18 class of "all present and former non-exempt employees of Lumber  
19 Liquidators employed in the United States from September 3, 2006,  
20 through the present, who were paid overtime wages and were also  
21 paid commission wages and/or other non-discretionary incentive pay  
22 or bonuses." Mot. at 11.

### 23 24 **III. Legal Standard**

25 The FLSA provides that "no employer shall employ any of his  
26 employees . . . for a workweek longer than forty hours unless such  
27 employee receives compensation for his employment in excess of the  
28 hours above specified at a rate not less than one and one-half

times the regular rate at which he is employed." 29 U.S.C. § 207(a)(1). Section 16(b) of the FLSA provides employees with a private right of action to sue an employer for violations of the Act "for and in behalf of himself or themselves and other employees similarly situated." 29 U.S.C. § 216(b). The latter sort of action, often referred to as a "collective action," works somewhat differently than a Rule 23 class action: an employee who wishes to join a FLSA collective action must affirmatively opt-in by filing a written consent to join in the court where the action was brought. Id. In Hoffman-La Roche Inc. v. Sperling, the Supreme Court recognized the discretion of district courts to facilitate the process by which potential plaintiffs are notified of FLSA collective actions into which they may be able to opt. 493 U.S. 482, 486 (1989).<sup>4</sup> Building on this, a majority of courts, including district courts in the Ninth Circuit, have adopted a two-stage certification procedure. E.g., Leuthold v. Destination America, Inc., 224 F.R.D. 462, 466 (N.D. Cal. 2004); Wynn v. National Broadcasting Co., 234 F. Supp. 2d 1067, 1082-84 (C.D. Cal. 2002); Thiessen v. Gen. Elec. Capital Corp., 267 F.3d 1095, 1106 (10th Cir. 2001). At the first stage, the district court approves conditional certification upon a minimal showing that the members of the proposed class are "similarly situated"; at the second stage, usually initiated by a motion to decertify, the court engages in a more searching review. Leuthold, 224 F.R.D. at 467.

The FLSA does not define "similarly situated," and the Ninth

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<sup>4</sup> Sperling addressed a collective action brought under the Age Discrimination in Employment Act, which, the Court recognized, incorporates § 16(b) of the FLSA. 493 U.S. at 486.

1 Circuit has not spoken to the issue. Reed v. County of Orange, 266  
2 F.R.D. 446, 449 (C.D. Cal. 2010) ("The FLSA does not define the  
3 term 'similarly situated,' and there is no Ninth Circuit precedent  
4 interpreting the term.") (citations omitted). The Supreme Court,  
5 in Sperling, also left the term undefined, but indicated that a  
6 proper collective action encourages judicial efficiency by  
7 addressing, in a single proceeding, claims of multiple plaintiffs  
8 who share "common issues of law and fact arising from the same  
9 alleged [prohibited] activity." 493 U.S. at 486. This has been  
10 distilled by courts into a lenient standard for step one -- the  
11 conditional certification stage -- requiring "nothing more than  
12 substantial allegations that putative class members were together  
13 victims of a single decision, policy, or plan." Thiesen, 267 F.3d  
14 at 1102 (internal quotations omitted); see also, e.g., Gerlach v.  
15 Wells Fargo & Co., No. C-05-0585, 2006 WL 824652, at \*2 (N.D. Cal.  
16 Mar. 28, 2006). Given that a motion for conditional certification  
17 usually comes before much, if any, discovery, and is made in  
18 anticipation of a later more searching review, a movant bears a  
19 very light burden in substantiating its allegations at this stage.  
20 See, e.g., Leuthold, 224 F.R.D. at 467; Aguayo v. Oldenkamp  
21 Trucking, No. C-04-6279, 2005 U.S. Dist. LEXIS 22190, \*12 (E.D.  
22 Cal. Oct. 3, 2005) (disregarding hearsay and foundational  
23 challenges to declarations submitted in support of motion for  
24 conditional certification); Ballaris v. Wacker Silttronic Corp.,  
25 No. C-00-1627, 2001 U.S. Dist. LEXIS 13354, \*8 (D. Or. Aug. 24,  
26 2001) (granting motion for conditional certification on basis of  
27 two affidavits while explicitly refusing to consider other  
28 documentary evidence). However, the movant still must provide at

1 least some evidence that putative class members are similarly  
2 situated. "[U]nsupported assertions of widespread violations will  
3 not suffice to satisfy the plaintiff's burden of showing  
4 substantial similarity." Delgado v. Ortho-McNeil, Inc., No. CV-07-  
5 263, 2007 WL 2847238, 1 (C.D. Cal. Aug. 7, 2007) (internal  
6 citations omitted).

#### 7 8 **IV. DISCUSSION**

##### 9 **A. Conditional Certification Is Not Appropriate**

10 Defendant argues that conditional certification should be  
11 denied for four reasons. First and foremost, Defendant notes that  
12 the FLSA requires plaintiffs who wish to pursue a collective action  
13 to file a written consent with the court, which Zaldivar has not  
14 done. Opp'n at 1. Second, Defendant contends that Zaldivar's  
15 failure to file a written consent has now placed him and his  
16 attorneys in an irreremediable conflict of interest because different  
17 statutes of limitations apply to individual versus collective  
18 actions under the FLSA.<sup>5</sup> Id. Third, Defendant contends that  
19 Plaintiff has not presented admissible evidence that he was not  
20 correctly paid overtime under the FLSA or that other similarly  
21 situated employees exist. Id. Lastly, Defendant argues that even  
22 though this case has been pending for nearly eighteen months and

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23 <sup>5</sup> The limitations period on an individual action extends back from  
24 the filing of the complaint, while the limitations period on a  
25 collective action extends back from the filing of the plaintiff's  
26 written consent with the court. 29 U.S.C. § 256. In this case,  
27 Plaintiffs filed their Complaint on September 3, 2009,  
28 approximately eighteen months ago. Thus, if Plaintiffs now file  
written consents to proceed with a collective action, they would  
lose about eighteen months of potential monetary recovery on their  
individual FLSA claims. Defendants therefore contend that  
Plaintiffs' counsel cannot now ethically advise Plaintiffs to  
proceed with a collective action. Opp'n at 1.

1 Plaintiff claims to have spoken with many other employees about his  
2 allegations, Plaintiff has not submitted any evidence that other  
3 employees desire to opt in to the collective action. Id.

4 The Court agrees with Defendant's first argument and denies  
5 conditional certification on that basis. Section 16(b) of the FLSA  
6 provides that "[n]o employee shall be a party plaintiff to [a  
7 collective action] unless he gives his consent in writing to become  
8 such a party and such consent is filed in the court in which the  
9 action is brought." 29 U.S.C. § 216(b). The plain language of the  
10 statute thus makes clear that a FLSA collective action cannot  
11 proceed unless and until the named plaintiff files a written  
12 consent with the court. Courts have consistently enforced this  
13 statutory requirement. In Bonilla v. Las Vegas Cigar Co., for  
14 instance, a court in this circuit explained:

15 The statutory language is clear. When plaintiffs  
16 have filed a "collective action" under Section  
17 216(b), all plaintiffs, including named  
plaintiffs, must file a consent to suit with the  
court in which the action is brought.

18 61 F. Supp. 2d 1129, 1132-33 (D. Nev. 1999). In Ketchum v. City of  
19 Vallejo, the court explained the reason for this statutory  
20 requirement:

21 The statute is unambiguous: if you haven't given  
22 your written consent to join the suit, or if you  
23 have but it hasn't been filed with the court,  
24 you're not a party. It makes no difference that  
25 you are named in the complaint, for you might  
26 have been named without your consent. The rule  
27 requiring written, filed consent is important  
28 because a party is bound by whatever judgment is  
eventually entered in the case, and if he is  
distrustful of the capacity of the "class"  
counsel to win a judgment he won't consent to the  
suit.

1 523 F. Supp. 2d 1150, 1155 (E.D. Cal. 2007) (internal citation  
2 omitted).

3 Here, Zaldivar did not file a written consent in the Alameda  
4 County Superior Court, where the action was originally filed.  
5 Meckley Decl. ¶ 3; Ex. 2 (Case docket sheet from Alameda County  
6 Superior Court). Nor has he filed a written consent with this  
7 Court. Because no consent to suit form has been filed, this action  
8 has not been properly commenced. See Ketchum, 523 F. Supp. 2d at  
9 1156. Accordingly, Plaintiff's Motion is DENIED.

10 **B. Tolling and Form of Notice**

11 Because the Court declines to certify the proposed class, the  
12 Court need not consider whether the statute of limitations should  
13 be equitably tolled for potential opt-in plaintiffs. Consideration  
14 of Plaintiff's proposed form of notice is also unnecessary at this  
15 time. However, should Plaintiff renew his motion after filing the  
16 proper written consent, the Court agrees with Defendant that the  
17 parties should meet and confer regarding the language of the notice  
18 prior to seeking the Court's approval. The Court therefore orders  
19 that, in the event Plaintiff chooses to file a renewed motion for  
20 conditional class certification, the parties attempt to reach  
21 consensus on the form of the notice.

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1 **V. CONCLUSION**

2 For the foregoing reasons, the Court DENIES WITHOUT PREJUDICE  
3 Plaintiff Jose Zaldivar's Motion for Conditional Collective Action  
4 Certification and Facilitated Notice.

5  
6 IT IS SO ORDERED.

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8 Dated: March 2, 2011

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UNITED STATES DISTRICT JUDGE